

LOUISIANA BOARD OF ETHICS  
General Meeting Minutes  
December 5, 2025

The Board of Ethics met on December 5, 2025 at 9:03 a.m. in the LaBelle Room on the 1<sup>st</sup> floor of the LaSalle Building located at 617 North Third Street, Baton Rouge, Louisiana with Board Members Amato, Colomb, Crigler, Davis, Grand, Grimley, Huval, Roberts, Scott, Speer and Whipple present. Board Members Baños, Bryant, Fremin and Nowlin were absent. Also present were the Ethics Administrator, David Bordelon; the Executive Secretary, Carolyn Abadie Landry; and Counsel Tracy Barker, Kathryn Calmes, Jessica Meiners and Charles Reeves.

Ms. Sabra Matheny, Director of the Division of Administrative Law, appeared before the Board to select administrative law judges (“ALJ”) to serve on the Ethics Adjudicatory Board (“EAB”). Ms. Matheny explained that the judges would serve on the EAB for a three-year term beginning January 1, 2026 to December 31, 2029. The first six names drawn would serve on Panel A and on Panel B and the 7th name drawn would serve as an alternate. Ms. Matheny submitted a paper list of twenty-seven (27) names of potential ALJs which were individually torn, folded and randomly drawn from a bowl by the Director of the Division of Administrative Law, Sabra Matheny. The names of the following individuals were drawn from the bowl: Michele L. Staggs, Edmund Hightower, Lynette Roberson, Monique Baham, Stephanie E. Robin, Anthony Russo and the alternate is Leighann Guilbeau.

The Board considered a reconsideration request in Docket No. 25-250 regarding its decision to suspend all but \$500 of a \$1500 late fee assessed against Shawn P. Gibbs, Pilotage Fee Commission, for filing his 2021 Tier 2.1 Annual personal financial disclosure 48 days late; and, suspend all but \$500 of a \$1500 late fee assessed for filing his 2022 Tier 2.1 Annual

personal financial disclosure 48 days late. On motion made, seconded and unanimously passed, the Board deferred the matter to the January 2026 meeting.

In its capacity as the Supervisory Committee on Campaign Finance Disclosure, the Board considered a waiver request in Docket No. 25-278 regarding the \$2,000 and \$60 for a total of \$2,060 campaign finance late fees assessed against Barbara Norton, an unsuccessful candidate for State Senator, 39th Senatorial District in the October 14, 2023 election, whose 2023 and 2024 Supplemental campaign finance disclosure reports were filed 180 days and 1 day late, respectively. On motion made, seconded and unanimously passed, the Board declined to waive the late fees since the filer failed to state good cause which is outside of the control of filer, as required under La. R.S. 42:1157(A)(1)(b).

Ms. Cynthia Marie Stafford, former member of the Ascension - St. James Airport and Transportation Authority, appeared before the Board in Docket No. 25-482 requesting that the Board waive the \$1,500 late fee assessed for filing her 2023 Tier 2.1 Annual personal financial disclosure 137 days late. After hearing from Ms. Stafford, on motion made, seconded and unanimously passed, the Board suspended all fees based on future compliance.

The Board considered an untimely waiver request in Docket No. 25-533 submitted by Steven Jackson, State Representative / 2nd Representative District, regarding a \$2,500 late fee assessed for failing to file his 2022 Tier 2 Candidate personal financial disclosure and an untimely waiver request regarding a \$2,500 late fee assessed for filing his Amended 2022 Tier 2 Annual personal financial disclosure 183 days late. On motion made, seconded and unanimously passed, the Board deferred the matter to the January 2026 meeting.

In its capacity as the Supervisory Committee for Campaign Finance, the Board considered an untimely waiver request in Docket No. 25-582 regarding Steven Jackson, a

successful candidate for State Representative, District 2, Bossier and Caddo Parishes, in the October 14, 2023 election: 1) a \$60 late fee for a 30-P report filed 1 day late; 2) a \$660 fee for a 10-G report which was filed 11 days late; 3) a \$2,000 late fee for a 10-G report which was filed inaccurately; 4) a \$2,000 late fee for a SUPP2023 report which was filed inaccurately; and 5) a \$1,000 late fee for a SUPP2024 report which has not been filed. On motion made, seconded and unanimously passed, the Board deferred the matter to the January 2026 meeting.

The Board considered a waiver request in Docket No. 25-627 submitted by Timothy Burbach, Helix Network of Educational Choices, Mentorship Academy HCS Baton Rouge Charter Schools, regarding a \$500 late fee assessed for filing his amended 2022 Tier 3 Annual personal financial disclosure 598 days late. On motion made, seconded and unanimously passed, the Board deferred the matter to the January 2026 meeting.

Ms. Andrea Powell, an employee of Louisiana Rehabilitation Services ("LRS"), appeared before the Board regarding an advisory opinion request in Docket No. 25-701 relating to outside employment. After hearing from Ms. Powell, on motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics prohibits Ms. Powell from receiving compensation for services rendered to Positive Transformation Health Services ("PTHS") while PTHS has a business relationship with LRS.

On motion made, seconded and unanimously passed, the Board agreed to take action on items G8-G25 en globo subject to any items being removed from the en globo listing for further discussion.

On motion made, seconded and unanimously passed, the Board adopted the staff recommendations on items G8-G25, excluding items G16 taking the following action:

The Board considered an advisory opinion request in Docket No. 25-580 regarding as to whether the Code of Governmental Ethics permits the Calcasieu Parish Sheriff's Office ("CPSO") to enter into a contract for services with Rock Solid Aviation, a private company owned by Wayne Steve Thompson, a Reserve Deputy of CPSO. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics does not prohibit Mr. Thompson and/or Rock Solid Aviation from entering into a contract with CPSO to provide its planes and to train pilots for CPSO provided that Mr. Thompson remains an uncompensated law enforcement officer, is not an agency head, and does not participate on behalf of CPSO in any capacity regarding such contract, subcontract, other transaction in accordance with Section 1102(15) of the Code of Governmental Ethics. Additionally, Mr. Thompson and Rock Solid Aviation are prohibited from receiving compensation for the rental of planes to vendors that have contracts with CPSO to train pilots.

The Board considered an advisory opinion request in Docket No. 25-605 regarding whether the Code of Governmental Ethics prohibits Karla Wesley Jack, an employee of the Pointe Coupee Parish School Board, from providing grant writing and consulting services to other school districts. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics does not prohibit Ms. Jack or her company, SES, while employed with the Pointe Coupee Parish School Board or following her retirement, from assisting other Louisiana School Districts or consulting with other Louisiana School Districts regarding their federal programs or assisting their federal programs with monitoring, budgeting, and application support.

The Board considered an advisory opinion request in Docket No. 25-616 regarding whether the Code of Governmental Ethics prohibits Precious Beginnings Academy, a childcare

center owned by Cindy Rushing, the mother of Deidra Anderson, an employee of the Rapides Parish School System, from entering into a contract with the Rapides Parish School Board. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics does not prohibit Precious Beginnings Academy from entering into a contract with the Rapides Parish School Board and participating in the Rapides Parish Early Childhood Network Program while Deidra Anderson is employed as the Principal of Rapides Training Academy.

The Board considered an advisory opinion request in Docket No. 25-628 regarding whether the Code of Governmental Ethics prohibits Austin Touchet, an Assistant Principal at Erath High School, and/or his company from entering into transactions with his school district and/or other school districts within Louisiana. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics prohibits Mr. Touchet and BrightPath from entering into transactions with Erath High School and all the schools within Lafayette Parish School District. Mr. Touchet and BrightPath are allowed to enter into transactions with other school districts and receive compensation for those transactions. Further, nothing in the Code of Governmental Ethics prohibits him or BrightPath from donating the licensing of his software program and use of the software to any school. However, any donations made to Erath High School or schools within Lafayette Parish School District must not have any stipulations.

The Board considered an advisory opinion request in Docket No. 25-635 regarding whether the Code of Governmental Ethics prohibits the Board of Commissioner of the Beauregard Parish Fire District 4 (“BPDFD4”) from giving the Fire Chief's wife, Jessica Stracener, a raise. On motion made, seconded and unanimously passed, the Board concluded that the Code

of Governmental Ethics does not prohibit the Board of Commissioners from granting Mrs. Stracener an increased stipend while Mr. Stracener serves as Fire Chief for BPFD4.

The Board considered an advisory opinion request in Docket No. 25-640 regarding whether the Code of Governmental Ethics prohibits Stacie Massey from accepting outside employment with Theophilus Oil, Gas & Land Service, LLC to research royalty payments while she is employed at the Louisiana Department of Energy and Natural Resources (“DENR”) as a Mineral Production Manager. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics does not prohibit Ms. Massey from providing compensated services to Theophilus Oil Gas Land Service LLC while employed with DENR.

The Board considered a disqualification plan in Docket No. 25-642 for Michael Hare, Executive Director of Coastal Protection and Restoration Authority, related to his former employer in which he retains an ownership interest. On motion made, seconded and unanimously passed, the Board approved the disqualification plan as proposed as it complies with the criteria set forth in La. R.S. 42:1112C and Chapter 14 of the Rules for the Board of Ethics.

The Board considered an advisory opinion request in Docket No. 25-657 regarding as to whether the Code of Governmental Ethics permits Jefferson Tessier, Jr. to accept certain employment after the termination of his service to the Louisiana Division of Administration, Office of Community Development (“OCD”). On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics does not prohibit Mr. Tessier from providing engineering consultant services on new grant applications within two years of the termination of his employment with OCD.

The Board considered an advisory opinion request in Docket No. 25-666 submitted by Tina Haynes, on behalf of Claiborne Memorial Medical Center (the "Hospital"), as to whether the Code of Governmental Ethics prohibits a company owned by Candi Haynes, Tina Hayne's husband's brother's spouse from entering into contracts with the Hospital. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics does not prohibit Candi Haynes, or any business she owns from entering into contracts with the Hospital.

The Board considered an advisory opinion request in Docket No. 25-667 regarding whether the Code of Governmental Ethics prohibits Reade Nossaman, a City of New Orleans employee, from participating in FEMA's Flood Mitigation Assistance grant program, which is administered by the City and requires each participant to enter into a Voluntary Elevation Agreement ("VEA") with the City. On motion made, seconded and unanimously passed, the Board concluded that based on the facts presented, the Code of Governmental Ethics does not prohibit Mr. Nossaman from entering into the VEA with the City or from participating in the City's FEMA grant program.

The Board considered an advisory opinion request in Docket No. 25-670 submitted by Mayor Sampson "Poncho" Lejeune, on behalf of the Town of Lake Arthur (the "Town"), as to whether the Code of Governmental Ethics prohibits Cory Vincent from serving as Fire Chief while his company, Gotta-Potty, LLC (the Company"), provides services to the Town. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics prohibits the Company from entering into contracts with the Fire Department while Mr. Vincent serves as Fire Chief. However, the Code of Governmental Ethics

does not prohibit the Company from entering into contracts with the Town that were unrelated to the Fire Department and not under the Fire Department's jurisdiction.

The Board considered an advisory opinion request in Docket No. 25-677 regarding whether the Code of Governmental Ethics prohibits Ms. Joseph-Mingo from accepting outside employment with Magic City Driving School while she serves as a bus driver for Byrd Avenue Elementary School in Bogalusa, Louisiana. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics does not prohibit Ms. Joseph-Mingo from providing compensated services to Magic City Driving School during her off time.

The Board considered an advisory opinion request in Docket No. 25-678 regarding whether the Code of Governmental Ethics prohibits Ms. Cal'nesha Mingo from accepting outside employment with Magic City Driving School while she serves as Vice Principal for Byrd Avenue Elementary School in Bogalusa, Louisiana. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics does not prohibit Ms. Mingo from providing compensated services to Magic City Driving School during her off time.

The Board considered a disqualification plan approval request in Docket No. 25-683 submitted on behalf of Major Terry Guidry and his daughter, Kloe Guidry, employees of the St. Martin Parish Sheriff's Office. On motion made, seconded and unanimously passed, the Board approved the disqualification plan, as it is sufficient to prevent violations under Section 1112B(1) of the Code of Governmental Ethics and meets the Board's requirements pursuant to Louisiana Administrative Code Title 52, Chapter 14, Section 1402.

The Board considered an advisory opinion request in Docket No. 25-688 regarding whether the Code of Governmental Ethics prohibits Jennifer Lovett from being appointed to the

Livingston Parish Fire Protection District 5 Board while her son, Brandon Lovett, is a part-time employee of Fire District 5. On motion made, seconded and unanimously passed, the Board concluded that if Ms. Lovett is appointed to serve on the Fire District Board, she will be a member of the governing authority and an agency head of the Fire District. As such, Sections 1119A and 1119B(1) of the Code of Governmental Ethics would generally prohibit her son's employment with the Fire District. However, Section 1119C(2) provides an exception that would permit Mr. Lovett's continued employment with the Fire District since he has been employed with the Fire District for at least one year prior to her becoming an agency head of the Fire District. Therefore, the Board concluded that Ms. Lovett's appointment to the Fire District Board while her son is a part-time employee of the Fire District would not violate the Code of Governmental Ethics.

The Board considered an advisory opinion request in Docket No. 25-689 submitted by Michael Cassidy, on behalf of the Cameron Parish School Board ("CPSB"), as to whether the Code of Governmental Ethics prohibits Duhon Dirt Service, LLC ("Duhon Dirt") and Southwest Generator Sales and Service, LLC ("Southwest"), companies owned by family members of CPSB employees at Grand Lake Schools, from contracting with CPSB. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics prohibits Duhon Dirt and Southwest from entering into contracts with Grand Lake while Ms. Tara Duhon and Ms. Tara Cox serve as public servants for Grand Lake. However, the Code of Governmental Ethics does not prohibit Duhon Dirt and Southwest from entering into contracts with CPSB that are unrelated to Grand Lake and not under Grand Lake's jurisdiction or supervision.

The Board considered an advisory opinion request in Docket No. 25-700 regarding whether the Code of Governmental Ethics prohibits Kelly Thompson and Deep South Stock Horse Show Association (“Deep South”) from entering into a transaction with the Louisiana Equine Promotion and Research Advisory Board (“LEPRB”) while Kelly Thompson is employed with the Food Quality Services Division at the Louisiana Department of Agriculture and Forestry. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics does not prohibit Deep South from applying for or receiving grant funds from the LEPRB.

The Board considered an advisory opinion request in Docket No. 25-665 regarding whether the Code of Governmental Ethics prohibits FFH Enterprises, LLC (“FFH”), the company of Frances Harmon, a former member of the St. Charles Parish Library Board from contracting with the Library Board or other governmental agencies, local businesses, and industrial plants within St. Charles Parish. On motion made, seconded and unanimously passed, the Board concluded that the Code of Governmental Ethics does not prohibit FFH, for a period of two years following Ms. Harmon’s resignation from the Library Board, from rendering any service on a contractual basis to or for the libraries under the jurisdiction of the St. Charles Parish Library Board or other governmental agencies, local businesses, and industrial plants within St. Charles Parish. Further, FFH is not prohibited from assisting another person, for compensation, in a transaction, or in an appearance in connection with a transaction involving any libraries under the jurisdiction of the St. Charles Parish Library Board as long as Ms. Harmon did not participate in the transaction while a member of the Library Board. In addition, Frances Harmon is prohibited, for two years from her resignation from the Library Board, from sharing in the

receipt of any compensation received by FFH for assistance provided by FFH to the Library Board.

The Board considered the following general business agenda items:

Board Member Roberts recused herself from voting on the November 6th, and November 7th, 2025 meeting minutes.

On motion made, seconded and unanimously passed, the Board approved the minutes of the November 6<sup>th</sup> and November 7<sup>th</sup>, 2025 meetings.

The Board considered Mr. Bordelon's Administrator's Notes in Docket No. 3125-01:

1. Ethics Training and Sexual Harassment Training must be completed by Dec. 31st for calendar year 2025.
2. The Public Affairs Research Council of Louisiana (PAR) published an article highlighting trends in Ethics complaints and enforcement. In connection with the article, PAR hosted a webinar dealing with Ethics issues on November 20th. Chairman Amato and Mr. Bordelon participated as panelists. The webinar can be viewed at PAR's website.

In its capacity as the Supervisory Committee on Campaign Finance Disclosure, the Board unanimously agreed to take action on the requests for "good cause" waivers of campaign finance disclosure late fees assessed against individuals included in item G29, en globo, subject to any items being removed from the en globo listing for further discussion.

On motion made, seconded and unanimously passed, the Board adopted the staff recommendations on the items in G29, excluding Docket No. 25-719, taking the following action:

In its capacity as the Supervisory Committee on Campaign Finance Disclosure, the Board unanimously declined to waive the campaign finance late fees assessed against the following:

Docket No. 25-619 from Cleo Fields, 2024 SUPP of a \$2500 late fee;  
Docket No. 25-625 from Ben Zahn, 2023 SUPP of a \$2000 late fee;  
Docket No. 25-625 from Ben Zahn, 2024 SUPP of a \$1000 late fee;  
Docket No. 25-626 from Jamey McIntyre, 30-P of a \$500 late fee;  
Docket No. 25-651 from Nathan Rust, 2024 Annual of a \$1000 late fee; and  
Docket No. 25-652 from Yvette Mansfield Alexander, 30-P of a \$240 late fee.

In its capacity as the Supervisory Committee on Campaign Finance Disclosure, the Board unanimously reduced to \$600 the following late fee based on Section 1205C of the Rules for the Board of Ethics and declined to waive the campaign finance late fees assessed against the following:

Docket No. 25-623 from Sharlayne Jackson-Prevost, 2024 SUPP of a \$1000 late fee.

In its capacity as the Supervisory Committee on Campaign Finance Disclosure, the Board unanimously reduced to \$400 the following late fee based on Section 1205C of the Rules for the Board of Ethics and declined to waive the campaign finance late fees assessed against the following:

Docket No. 25-626 from Jamey McIntyre, 10-P of a \$500 late fee.

In its capacity as the Supervisory Committee on Campaign Finance Disclosure, the Board unanimously reduced to \$1000 the following late fee based on Section 1205C of the Rules for the Board of Ethics and declined to waive the campaign finance late fees assessed against the following:

Docket No. 25-659 from Jason Coleman, 10-P of a \$2500 late fee; and  
Docket No. 25-659 from Jason Coleman, 10-G of a \$2500 late fee.

In its capacity as the Supervisory Committee on Campaign Finance Disclosure, the Board considered a waiver request in Docket 25-719 regarding that the Board waive the \$40 campaign finance late fee assessed against Anastacio Michael Perez, an unsuccessful candidate for Chief of Police, City of Westlake, Calcasieu Parish in the November 8, 2022 election, whose 10-G campaign finance disclosure report was 1 day late. On motion made, seconded and unanimously passed, the Board suspended all of the late fee based on future compliance.

The Board considered a Lobbying waiver request in Docket No. 25-684 regarding a \$350 late fee asse4ssed against Ronnie Duncan for the late filing of the August 2025 Lobbying expenditure report. On motion made, seconded and unanimously passed, the Board declined to waive the late fee.

The Board unanimously agreed to take action on the requests for “good cause” waivers of personal financial disclosure late fees assessed against individuals included in item G31, en globo, subject to any items being removed from the en globo listing for further discussion.

On motion made, seconded and unanimously passed, the Board adopted the staff recommendations on the items in G31, taking the following action:

The Board unanimously declined to waive the personal financial disclosure late fees assessed against the following:

Docket 25-624 Corey Blake, Sr., Amend 2021 Tier 3, failure to file of a \$500 late fee; Docket 25-690 Raymond Baker, Amend 2023 Tier 3, 99 days late of a \$500 late fee; and, Docket 25-693 Caleb Atwell, 2024 Tier 3, 218 days late of a \$500 late fee.

The Board unanimously suspended all of the personal financial disclosure late fees based on future compliance for the following:

Docket 25-649 Courtney L. Hunt, 2023 Tier 2.1, 8 days late of a \$400 late fee; and, Docket 25-660 Scott M. Perrilloux, 2023 Tier 2, 2 days late of a \$200 late fee.

The Board unanimously agreed to take action on the requests for “good cause” reconsiderations of waiver requests for School Board Disclosure late fees assessed against individuals included in item G32, en globo, subject to any items being removed from the en globo listing for further discussion.

On motion made, seconded and unanimously passed, the Board adopted the staff recommendations on the items in G32, excluding Docket No. 25-694, taking the following action:

The Board unanimously suspended all but \$300 of the personal financial disclosure late fees based on future compliance for the following:

Docket 25-692 Ronald Lynn Deloach, 2025 School Board Disclosure, 16 days late of a \$800 late fee.

Board Member Huval recused himself from voting on Docket No. 25-694.

The Board considered a waiver request in Docket 24-694 submitted by Mr. Dana Dugas, Iberia Parish School Board, regarding a \$850 late fee assessed for filing his 2025 School Board Disclosure 17 days late. On motion made, seconded and unanimously passed, the Board declined to waive the late fee.

The Board considered an untimely waiver request in Docket 25-621 submitted by Laine Paul Landry, Sr., former Chief of Police / Grand Isle / Jefferson Parish, regarding a \$500 late fee assessed for filing his 2020 Tier 3 Annual personal financial disclosure 1194 days late. On motion made, seconded and unanimously passed, the Board considered the untimely request and suspended all of the late fee based on future compliance since Mr. Landry is no longer in office and has one prior late fee which has been paid.

The Board considered a waiver request in Docket No. 25-243 that the Board reconsider its decision to decline to waive a \$1,500 late fee assessed against Meredith A. Warner, former member of the Physical Therapy Board, for filing her 2018 Tier 2.1 Annual personal financial disclosure 50 days late. On motion made, seconded and unanimously passed, the Board affirmed its decision to decline to waive.

Chairman Amoto recognized Board Members Baños, Scott, and Speer with a plaque for their dedicated years of service to the Board. Board Members Baños, Scott, and Speer have served five years on the Louisiana Board of Ethics.

On motion made, seconded and unanimously passed, the Board adjourned at 9:43 a.m.

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**Secretary**

**APPROVED:**

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**Chairman**